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CITY EMPLOYEES' RETIREMENT SYSTEM

City of Los Angeles

California

ANNUAL REPORT FOR THE FISCAL YEAR ENDING JUNE 30, 1985

> Room 300, City Hall South 111 East First Street Los Angeles, California 90012

# BOARD OF ADMINISTRATION CITY EMPLOYEES' RETIREMENT SYSTEM

of the

City of Los Angeles

California

FISCAL YEAR 1984-85

OLGA MARCUS, President

HENRY W. HURD, Vice-President

CHESTER J. BACHRY

ESTHER A. TORREZ

WILLIAM T. WOODS

JERRY F. BARDWELL, Manager-Secretary

ELECTED OFFICIALS

of the

CITY OF LOS ANGELES

TOM BRADLEY Mayor

JAMES KENNETH HAHN City Attorney

RICK TUTTLE City Controller

### MEMBERS OF THE CITY COUNCIL

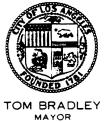
Howard Finn	Joel Wachs	Joy Picus
First District	Second District	Third District
John Ferraro	Zev Yaroslavsky	Pat Russell
Fourth District	Fifth District	Sixth District
Ernani Bernardi	Robert C. Farrell	Gilbert W. Lindsay
Seventh District	Eighth District	Ninth District
David Cunningham	Marvin Braude	Hal Bernson
Tenth District	Eleventh District	Twelfth District
Michael Woo	Richard Alatorre	Joan Milke Flores
Thirteenth District	Fourteenth District	Fifteenth District

## CITY OF LOS ANGELES

BOARD OF **ADMINISTRATION** 

DUGA MARCUS HENRY M HURD . CE PRESIDENT CHESTER J BACHRY ESTHER A TORREZ NILLIAM T WOODS





#### CITY EMPLOYEES' RETIREMENT SYSTEM

ROOM 300 CITY HALL SOUTH 111 EAST 1ST STREET LOS ANGELES CA 90012 485-2824

JERRY F BARDWELL MANAGER SECRETARY

February 28, 1986

To the Mayor and City Council of the City of Los Angeles

Attached is the annual report of the Board of Administration of the City Employees' Retirement System for the fiscal year ending June 30, 1985, in accordance with the provisions of Section 64 of the City Charter.

#### FINANCIAL INFORMATION

#### BACKGROUND

The City Employees' Retirement System is a diversified fund with investment commitments to bonds, stocks, and short term securities. The Board's investment policy allocates assets on a cost basis with 33% of the assets llocated to equity and 67% allocated to fixed income. Management of the fund is also diversified with two fixed income and seven equity advisors. Managers are hired on the basis of performance with management styles that complement the investment objectives established by the Board.

In June 1985, the City Charter was amended to expand the authority for real estate investments. The Board will consider real estate investments in the ongoing review of the Fund's asset allocation policy.

#### PERFORMANCE

Investment performance is measured by Merrill Lynch Capital Markets Group. This service compares the market performance of the Fund's investment to other pension funds. The indicated returns are based on market value and, therefore, may not fully impact the actuarial funding process. These rates of return are significant, however, because they measure the performance of our portfolio managers relative to other investment managers in the Merrill Lynch Universe. The following table shows the Fund's ranking in the Merrill Lynch Universe of public funds for 1984-85 and 1983-84. The ranking is from 1 to 100, with a number 1 ranking representing the best performance.

	1984/1985		1983/1984	
	RETURN	RANK	RETURN	RANK
CERS Equities	32.6%	39	-12.2%	69
CERS Bonds	37.3%	8	3.7%	97
CERS TOTAL FUND	33.5%	10	- 4.5%	64

The Fund's five year performance relative to other indices is indicated below.

	1984/85	1983/84	1982/83	1981/82	1980/81
CERS EQUITIES STANDARD & POORS 500	32.6 31.0	-12.2 - 4.6	56.6 61.1	-12.5 -11.5	15.4 20.6
CERS BONDS SHEARSON-LEHMAN KUHN LOEB (MEDIUM TERM)	37.3 28.7	- 3.7 1.8	36.1 29.1	10.6 13.4	- 4.5 - 4.1
SALOMON BROS (LONG TERM)	41.9	- 6.3	42.4	8.7	-13.0
CERS TOTAL FUND CONSUMER PRICE INDEX	33.5 3.7	- 4.5 4.2	36.1 2.6	5.7 7.1	1.7 9.6

#### INVESTMENTS

Assets are valued at cost for actuarial calculations. As a result, realized income, including net realized capital gains and losses, impact the level of actuarial funding. Realized returns for the last five years on stocks, bonds, short-term investments are indicated below:

	1984/85	1983/84	1982/83	1981/82	1980/81
STOCKS	8.88	9.29	11.01	10.72	13.94
BONDS	11.01	10.46	11.17	9.36	8.63
SHORT TERM	10.05	10.18	10.85	9.91	11.63
TOTAL	10.35	10.21	11.11	10.06	9.88

These returns, together with the City and member contributions account for the rapid growth of the Fund. At the end of this fiscal year the Fund had invested assets totalling \$1.4 billion compared with \$1.2 billion at the end of the previous fiscal year. The following table illustrates the Fund's growth in the last two years.

	198	34	198	35
	COST	MARKET	COST	MARKET
BONDS STOCKS TEMPORARY TOTAL	807,184,399 312,541,183 135,609,046 1,255,334,628	633,300,000 302,000,000 135,609,046 1,070,909,046	843,158,174 410,118,934 151,223,144 1,404,500,252	811,856,000 483,253,000 151,233,144 1,446,342,144

#### SIGNIFICANT CHANGES

#### TERMINATION OF ADVISOR

As part of the ongoing audit of the investment advisors, the Board determined that Kronwall Capital Management was not providing the performance expected. The contract with Kronwall was terminated in May, 1985. Assets managed by Kronwall were distributed equally between Provident Capital Management, Investment Advisers and M. D. Sass Investors Services.

#### **NEW COMMISSIONERS**

In September 1984, Olga Marcus and Rudolph Martinez were appointed to fill vacancies on the Board of Administration.

#### ANTI-APARTHEID RESOLUTION

At the end of the year the Board was developing an anti-apartheid resolution for further consideration during the next fiscal year.

#### BENEFIT CHANGES

The System developed and implemented an enhanced preretirement counselling program for members of the System. Five sessions were held during the year. Subjects covered include Estate and Financial Planning, Life Style and City Retirement and Social Security benefits.

Respectfully submitted,

OARD OF ADMINISTRATION

by Olga Marcus, President

## CITY EMPLOYEES' RETIREMENT SYSTEN SUMMARY OF MAJOR PLAN PROVISIONS

### 1. <u>Service Retirement</u>

- A. Eligibility
  10 years of service and age 55, or 30 years of service at any age, or age 70.
- B. Allowance 2.16% of final monthly compensation for each year of service (reduced if retirement prior to age 60 unless participant has attained age 55 with 30 years of service).
- C. Benefits to Spouse 50% continuance to eligible spouse if employee elected to participate in continuance plan.

### 2. Disability Retirement

- A. Eligibility
  Five or more years of continuous service and physically or mentally incapacitated to perform duties of position.
- B. Allowance 1/3rd of final monthly compensation, or 1/70th of monthly final compensation for each year of service credit, in some cases, extended to age 65.
- C. <u>Benefits to Spouse</u>
  50% continuance to eligible spouse if employee elected to participate in continuance plan.

#### 3. Deferred Retirement

- A. Eligibility
  Terminate City service with five or more years of retirement credit, apply in writing within three years after termination, and agree to leave accumulated contributions on deposit. Application required for retirement at any time after attaining age 55, provided at least 10 years have elapsed since employee first became a member, or at age 70 without any elapsed time requirement.
- B. Allowance Same as service retirement.
- C. Benefits to Spouse
  Same as service retirement.

#### 4. Death Prior to Retirement

#### A. Not Eligible to Retire

The sum of:

- i. accumulated contributions
- ii. a monthly pension to the surviving spouse, minor children, or dependent parents of the deceased member, payable for a period equal to two months times the number of completed years of service credit to a maximum period of 12 months at the rate of 1/2 of the average monthly salary for the year prior to death and
- iii. if deceased member was a qualified member of the Family Death Benefit Insurance Plan, such benefits as are payable under that Plan.

### B. Eligibility for Disability Retirement or Duty-Related Death

The sum of the following:

- i. 60% of the allowance the member would have received if granted a disability retirement allowance the day before the member's death, payable for the lifetime of the member's surviving spouse, and
- ii. if the deceased member was a qualified member of the Family Death Benefit Insurance Plan, such benefits as are payable under the Plan.

### C. Eligible for Retirement

Surviving spouse receives a lifetime survivorship allowance based on an actuarially computed percentage of the retirement allowance the member would have been entitled to if granted an Option 1 (100% continuance) service retirement the day before the member's death. Benefits under the Family Death Benefit Insurance Plan, if any, are not payble. The surviving spouse may elect A or B in lieu of C.

### CITY EMPLOYEES' "TIREMENT SYSTEM

### INVESTMENT PORTFOLIO

	June 30, 1984	Percent	June 30, 1985	Percent	Increase (Decrease)
Short-term Investments (at Par)	\$ 135,609,046	10.8	\$ 151,223,141	10.7	\$ 15,614,095
Fixed Income (at Amortized Cost)	807,184,399	64.3	843,158,174	60.0	35,973,775
Stocks (at Cost)	312,541,183	24.9	410,118,934	29.3	97,577,751
Total	\$1,255,334,628	100.0	\$1,404,500,249	100.0	<u>\$ 149,165,621</u>
	GENE	RAL STATIST	ICS		
June 30, 1985				June 30, 1	984
Active Members				18,111	19,623
Retirement: Service Retirements Disability Retirements Survivorships Continuance to Spouse of Limited Pensions Family Death Benefit Pla		5		6,196 657 475 1,249 23 201	663 490 1,317
			Total	8,801	9,631

### SERVICE RETIREMENTS

Monthly Retirement Allowances

	<u>1983-84</u>	1984-85
Average Age Average Service Credit (years)	60.26 23.78	60.98 23.82
Average Allowance	\$1,241.01	\$1,298.63

\$7,508,309 \$8,274,805

## Touche Ross & Co.

October 23, 1985

Honorable Members of the City Council of the City of Los Angeles, California

and

Board of Administration City Employees' Retirement System City of Los Angeles

We have examined the balance sheets of the City of Los Angeles City Employees' Retirement System as of June 30, 1985 and 1984, and the related statements of revenues, expenses and changes in fund balance and changes in financial position for the years then ended. Our examinations were made in accordance with generally accepted auditing standards and, accordingly, included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

In our opinion, the financial statements referred to above present fairly the financial position of the City of Los Angeles City Employees' Retirement System as of June 30, 1985 and 1984, and the revenues, expenses and changes in fund balance and changes in financial position for the years then ended, in conformity with generally accepted accounting principles applied on a consistent basis.

> Touche Russ & la Certified Public Accountants

#### BALANCE SHEETS

		June	30	
		1985		1984
ASSETS				
CASE		\$ 821,284		\$ 4,112,848
RECEIVABLES:				
Accrued interest and dividend income Other receivables	\$ 25,421,096 2,975,071		\$ 25,347,880 2,600,455	
Proceeds from sale of investments	6,788,144	35,184,311	3,568,224	31,516,559
INVESTMENTS (Note 1):				
Temporary, at cost Bonds, at amortized cost (market	150,401,857		131,496,198	
value \$811,856,000 in 1985 and				
\$633,300,000 in 1984)	843,158,174		807,184,399	
Common stocks, at cost (market value \$483,253,000 in 1985 and				
\$302,000,000 in 1984)	410,118,934	1,403,678,965	312,541,183	1,251,221,780
Total assets		1,439,684,560		1,286,851,187
LIABILITIES				
UNEARNED PREMIUM FROM SALE OF STOCK AND BOND OPTIONS				( 142,617)
ACCOUNTS PAYABLE AND ACCRUED EXPENSES		(13,047,836)		(8,336,887)
NET ASSETS AVAILABLE FOR PLAN BENEFITS				
(see Note 2 regarding unfunded prior and past service liability)		\$1.426.636.724		\$1.278.371.683
FUND BALANCE (Note 4)				
ACTUARIAL FRESENT VALUE OF PROJECTED BENEFITS PAYABLE TO CURRENT RETIREES AND BENEFICIARIES		\$1,201,248,402		\$1,085,542,238
ACTUARIAL PRESENT VALUE OF CREDITED				
PROJECTED BENEFITS FOR ACTIVE EMPLOYEES: Member contributions	\$279,399,695		<b>e</b> 261 142 022	
City contributions	657,515,004	936,914,699	\$261,142,033 615,986,437	877,128,470
Total actuarial present value of credited projected benefits		2,138,163,101		1,962,670,708
UNFUNDED ACTUARIAL PRESENT VALUE OF				
CREDITED PROJECTED BENEFITS		(		(711,796,767)
		1,393,426,075		1,250,873,941
RESERVE FOR PAMILY DEATH BENEFIT INSURANCE		10,728,741		9,841,982
RESERVE FOR GAIN/LOSS ON EQUITIES (Note 1)		20,505,948		15,627,059
RESERVE FOR UNDISTRIBUTED EARNINGS		1,975,960		2,028,701
Total fund balance		31.426.636.724		\$1.278.371.683

## STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN FUND BALANCE

	Year ended June 30			
	1985	1984		
REVENUES:				
City contributions (Notes 3 and 4)	\$ 100,568,881	\$ 83,728,554		
Members' contributions	19,340,772	17,357,284		
Income from investments (Note 1):	07.060.070	04 516 505		
Interest earned Dividends	97,960,972 17,045,648	94,516,597 10,658,771		
Stock and bond option premiums	( <u>135,195</u> )	1,104,468		
Stock and bond option premiums	(	1,104,400		
	114,871,425	106,279,836		
	234,781,078	207,365,674		
EXPENDITURES:				
Pensions:	00 500 506	00 700 305		
Retirement allowances Family death benefit insurance	98,598,596 724,423	88,790,395 759,667		
Refund of members' contributions	4,649,782	4,871,441		
Administrative expenses	3,699,259	2,898,740		
Transfer of paramedics contributions	0,033,233	2,030,710		
to the Los Angeles Fire and Police				
Pension System		710,869		
	107,672,060	98,031,112		
EXCESS OF REVENUES OVER EXPENDITURES BEFORE	107 100 010	100 224 560		
GAIN ON DISPOSITION OF INVESTMENTS	127,109,018	109,334,562		
GAIN ON DISPOSITION OF INVESTMENTS	21,156,023	14,648,454		
EXCESS OF REVENUES OVER EXPENDITURES	148,265,041	123,983,016		
FUND BALANCE, beginning of year	1,278,371,683	1,154,388,667		
FUND BALANCE, end of year	\$1,426,636,724	\$1,278,371,683		

See notes to financial statements.

#### STATEMENTS OF CHANGES IN FINANCIAL POSITION

	Year ended June 30		
	1985	1984	
SOURCE OF FUNDS:			
Excess of revenues over expenditures	\$148,265,041	\$123,983,016	
Increase in accounts payable and accrued			
expenses	4,710,949	4,080,995	
	152,975,990	128,064,011	
USE OF FUNDS:			
Increase in common stock investments	97,577,751	59,688,286	
Increase in bond investments	35,973,775	15,044,205	
Increase in temporary investments	18,905,659	67,958,959	
Increase (decrease) in proceeds from sale			
of investments receivable	3,219,920	( 10,996,633)	
Increase in other receivables	374,617	761,766	
Decrease in unamortized premiums from sale			
of bond and stock options	142,617	29,505	
Increase in accrued interest and dividends	73,216	4,349,058	
	156,267,554	136,835,146	
DECREASE IN CASH	\$ 3,291,564	\$ 8,771,135	

#### NOTES TO FINANCIAL STATEMENTS

#### YEARS ENDED JUNE 30, 1985 AND 1984

#### Note 1 - Summary of Significant Accounting Policies:

#### Cash

Cash consists primarily of an undivided interest in the cash held by the Treasurer of the City of Los Angeles.

#### Investments

Temporary investments, consisting primarily of commercial paper, certificates of deposit and treasury bills, are carried at cost which approximate market at June 30, 1985 and 1984.

Investments in bonds are carried at amortized cost. Bonds that are held to maturity are redeemed at par. Exchanges of bonds are accounted for pursuant to the deferral and amortization method, whereby the amortized cost of the bonds disposed of is transferred at the cost of the bonds acquired, plus or minus any cash principal differentials. Resulting premiums and discounts are recorded as yield adjustments and amortized against investment income to be realized from the bonds acquired.

	1	.985	1984
Bonds			
Bond exchanges during the year:			
Amortized cost	\$468,	384,736	\$488,200,000
Market value	\$398,	488,345	\$427,800,000
Bonds on which options are written:			
Amortized cost	\$	-	\$ 10,300,000
Market value	\$	_	\$ 10,000,000
Sales value if exercised plus			
premium received	\$	-	\$ 9,500,000

Investments in common stock are carried at cost.

Option premiums are accounted for on a completed transaction basis, with earned net premiums being credited to income accounts for all expired or repurchased contracts. Option premiums are accounted for as part of the stock sales price when the option is exercised.

#### NOTES TO FINANCIAL STATEMENTS

#### YEARS ENDED JUNE 30, 1985 AND 1984

(Continued)

	1	.985	1984
Common stock			
Stocks on which options are written:			
Cost	\$	-	\$870,000
Market value	\$	-	\$860,000
Sales value if exercised plus			
premium received	\$	_	\$940,000

The System has an agreement with a certain investment broker, whereby 50% of the brokerage fees paid by the System are retained by the broker and used to pay certain of the System's administrative expenses. In 1985, these reimbursements amounted to approximately \$150,000.

#### Securities Lending

The City of Los Angeles City Employees' Retirement System (System) has entered into various short-term arrangements whereby investments with a cost basis of \$173,196,338 (1985) and \$171,597,155 (1984) and a market value of \$179,769,659 (1985) and \$145,968,571 (1984) were loaned to various brokers. The lending arrangements are collateralized by cash and marketable securities of \$185,384,739 (1985) and \$152,981,080 (1984). These agreements provide for the return of the investments and for a payment of: a) a fee, when the collateral is marketable securities, or b) interest earned on cash collateral on deposit. The securities on loan to the broker continue to be shown at their cost basis in the balance sheet.

#### Reserve for Retirement Allowances

As provided in the Charter of the City of Los Angeles, the City Employees' Retirement System is maintained on a reserve basis, determined in accordance with accepted actuarial methods.

#### NOTES TO FINANCIAL STATEMENTS

#### YEARS ENDED JUNE 30, 1985 AND 1984

(Continued)

#### Income from Investments

The Charter of the City of Los Angeles provides that income from investments, exclusive of capital gains or losses, shall be credited to member contribution accounts and in City reserve accounts. Realized capital gains and losses on bonds are recognized in the City's actuarial funding calculation. Net cumulative gains and losses on stocks, in excess of 5% of book value at year-end, are treated in the same manner. Such gains and losses up to 5% of book value are excluded from the funding calculation.

#### Note 2 - Retirement Plan and Actuarial Valuation:

The retirement plan of the System is a defined benefit plan to which contributions are made by members and by the City of Los Angeles. Members who entered the System prior to February 1983 contribute from 8.64% to 12.94% of their salaries. Contributions are subsidized by the City for certain members under a collective bargaining agreement (see Note 3). Members entering subsequent to February 1983 contribute 6%.

Benefit payments are made for service and disability retirements, death benefits, surviving spouse continuances, family death benefit insurance and health insurance subsidies.

Members of the System have a vested right to their own contributions and accumulated investment earnings. After five years of employment, members are eligible for future retirement benefits, which increase with length of service. If a member with five or more years of service terminates employment, the member has the option of receiving retirement benefits when eligible or withdrawing from the System and having his or her contributions and accumulated investment earnings refunded.

	1985	1984
Active members	19,205	18,111
Retired members:		
Continuous pensions	9,179	8,802
Limited pensions	25	46
Family death benefits	162	<u> 169</u>
Total pensioners	9,366	9,017

#### NOTES TO FINANCIAL STATEMENTS

#### YEARS ENDED JUNE 30, 1985 AND 1984

(Continued)

The System engages a consulting actuary to prepare an actuarial valuation on an annual basis. The valuation is made using assumptions that are based upon prior historical trends and statistical data developed during an actuarial investigation, which is performed at intervals no greater than five years. The most recent investigation was performed as of June 30, 1983. Valuation results reflect all plan modifications that have an impact on actuarial calculations.

The most significant assumptions underlying the actuarial computations for both 1985 and 1984 are as follows:

- Interest rate The assumed rate of return on investments is 8%.
- Salary increases and scales The salary scale used by the actuary in making the actuarial valuation consists of two elements: one element for service, merit and promotion and another element for anticipated increases arising from future inflation. These elements totaled 5-3/4%.
- Cost of living annual increase The year-end valuations were prepared utilizing an assumption of a 3% annual rate of increase for both retired members and for active members when they retire.
- Mortality after service and disability retirements The valuation is based upon the use of the 1971 Group Annuity Mortality Table and the 1981 Disability Tables for Safety and Miscellaneous (Nonsafety) Members.
- Employee turnover and retirement Expected rates of employee turnover and retirement were developed during the last actuarial investigation, June 30, 1983, based on actual experience of the System. These rates will be used until the next actuarial investigation.
- Funding method for retirement The projected unit credit cost funding method is used. Under this method normal costs are calculated as the present value of projected benefits deemed to be accrued to date.
- Funding method for Family Death Benefits The Term Cost Funding Method is used whereby the amount contributed in any one year is the present value of expected claims arising during the year.
- Funding of prior and past service costs These costs are generally being funded over a 30-year period ending June 30, 2004, as a fixed dollar amount.

#### NOTES TO FINANCIAL STATEMENTS

#### YEARS ENDED JUNE 30, 1985 AND 1984

(Continued)

#### Note 3 - Defrayal of Portion of Members' Contributions:

For members prior to February 1983, the City subsidizes a portion of certain employee contributions. Payments made by the City in this manner are not refundable to members upon their withdrawal from the System prior to retirement. Therefore, the City does not have to contribute the total amount of employee contributions that it subsidizes. The amount payable by the City, based upon the actuarial valuations, is approximately 67% of subsidized employee contributions. For the years ended June 30, 1985 and 1984, the City contributed \$19,392,180 and \$19,175,164, respectively, in this manner.

#### Note 4 - Explanation of Actuarial Values and Changes:

The total actuarial present values of credited projected benefits were \$2,138,163,101 and \$1,962,670,708 at June 30, 1985 and 1984, respectively, consisting of:

	June 30, 1985	% of active member payroll	June 30, 1984	% of active member payroll
Actuarial present value of projected benefits payable to current retirees and beneficiaries	\$1,201,248,402	226.5%	\$1,085,542,238	229.6%
Actuarial present value of credited projected benefits for active participants:				
Member contributions	279,399,695	52.7	261,142,033	55.2
City contributions	657,515,004	123.9	615,986,437	130.3
Total actuarial present value of credited		402.10	41 050 500 500	415 10
projected benefits	\$2,138,163,101	403.1%	\$1,962,670,708	415.18

The total actuarial present value of credited projected benefits increased by \$175,492,393 from June 30, 1984 to June 30, 1985. There were no changes in actuarial assumptions and no changes in benefit provisions during the year.

#### ACTUARIAL BALANCE SHEET

#### AS OF JUNE 30, 1985

#### **ASSETS**

1. Total Applicable Assets

\$1,393,426,076

2. Present Value of Future Contributions of Members

394,663,700

- 3. Present Value of Future Contributions by the City on Account of:
  - a. Basic Pensions:

i. Normal Cost

\$227,632,443

- ii. Amortization of Certain
   Liabilities:
  - Prior Service Pensions \$ 6,993,141
  - Increase due to 1965 Amendments

2,422,086

 Remaining Unfunded Actuarial Accrued Liability

396,651,582 406,066,809

- b. Cost-of-Living Pensions:
  - i. Normal Cost

117,997,357

- ii. Amortization of Certain
   Liabilities:
  - Increase due to 1967 Amendments

13,538,918

- Remaining Unfunded
Actuarial
Accrued Liability

325,131,299 338,670,217 1,090,366,826

4. Total Assets 2,878,456,602

### ACTUARIAL BALANCE SHEET

## AS OF JUNE 30, 1985

### LIABILITIES

5. Present Value of Benefits Already Granted:

a. Basic

\$ 772,853,205

b. Cost-of-Living

428,395,197

\$1,201,248,402

6. Present Value of Benefits to Be Granted:

a. Basic

\$1,306,676,800

b. Cost-of-Living

370,531,400

1,677,208,200

7. Total Liabilities

\$2,878,456,602